Following the Money 2014





FRONTIER GROUP

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Our Approach to Evaluating Transparency

Phineas Baxandall
Senior Policy Analyst
U.S. PIRG Education Fund





U.S. PIRG Education Fund

- Educational affiliate of the U.S. Public Interest Research Group (U.S. PIRG), with 27 state-based affiliates and a federal office, as well as hundreds of thousands of citizen members
- Non-profit and non-partisan
- Public interest advocate on a variety of policy issues





Our Approach to Evaluating Transparency

- 1. The Value of Transparency
- 2. The Value of a Scorecard
- 3. Why We Update the Criteria
- 4. Which Website Evaluated
- 5. Obstacles to Sound Comparisons
- 6. What We've Learned Since Last Year



The Value of Transparency

- Increase democratic accountability
- Improve effectiveness of spending and procurement
- Save money
- Increase public engagement and trust
- Check corruption and abuse





The Value of a Scorecard

- Assist with spread of best practices
- Show progress over time
- Motivate for improvement
- Make comparison accessible to nonexperts
- Benchmarks to identify patterns among states





Why We Update the Criteria

- Goal: to help cutting edge become new standard
- Public expectations continually rise
- Improved technology eases provision of transparency
- Less emphasis on standards that become universally held
- We learn from previous years





Which Website Evaluated

- Transparency means online
- Accessibility means from a single portal
- Evaluate best site



Obstacles to Sound Comparisons

- Standardized protocols yield objective and consistent decisions; but alternative approaches should be recognized.
- Evaluations of a state's transparency can be mistaken as evaluating the office operating the website.



What We've Learned Since Last Year

- Checkbook-level contracting data became universal among all 50 states.
- Importance of expenditures outside of normal legislative process.
- Need to clarify when higher standards reduce scores.
- Importance of understanding what data are not included.



Criteria in *Following the Money 2014*

Benjamin Davis Policy Analyst Frontier Group





Criteria for *Following the Money* 2014

- Contracts
- Quasi-Public Agencies
- Economic Development Subsidies
- Tax Expenditure Reports



Criteria for *Following the Money* 2014: Contracts

- Contracts
 - Checkbook–level
 - Searchability
 - Completeness
 - Bulk Downloadable
- Quasi-Public Agencies
- Economic Development Subsidies
- Tax Expenditure Reports



Contracts: Checkbook-level

- What it is: Individual payments made to individual vendors
- Importance: Allows public to act as watchdog
 - Ensures vendors deliver on contract agreements
 - Ensures taxpayers receive the greatest social benefit at the lowest cost
 - Allows public to participate in policy debates on spending priorities
- Full credit:
 - List or database
 - Not within individual contracts





Contracts: Searchability

- What it is: Users can make targeted searches on the payments made to vendors
- Importance: Makes websites user-friendly
- ▶ Full credit:
 - Name, keyword (or fund), and agency
 - Search by whole vendor name
 - Search function must be part of transparency website
 - Individual search boxes or dropdown options





Contracts: Completeness

- What it is: Websites post payments to all vendors
 - Small contracts and large contracts
 - Expired contracts and current contracts
 - All government offices
- Importance: Comprehensiveness and knowing what may be missing.
- ▶ Full credit:
 - Website states the percent of the checkbook that is available online
 - ~100% of checkbook is online





Contracts: Completeness Example 1 (Virginia)



<u>Home</u>

About Commonwea

Whether you would like to see what has the answers. Commonwealth I Commonwealth. This website offers

Commonwealth Data Point is the data and detailed state financial fitransactions has turned into a data ce

ought on a state purchase charge card or how many students e int offers a free, interactive, and fascinating approach to view pagial and demographic information about the Commonwealth of

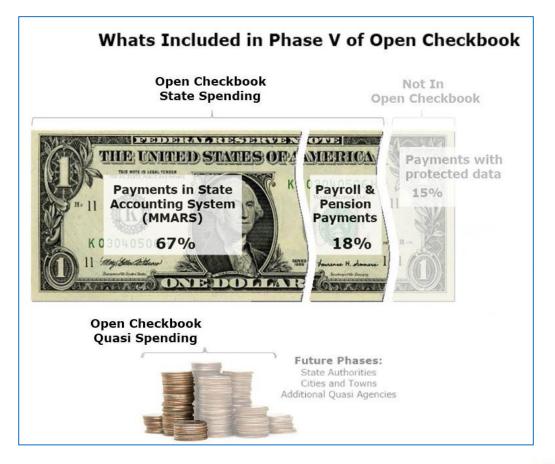
egislation sponsored by Senator Walter A. Stosch, who wante What started out as a simple website that displayed state a for the Commonwealth's operations.

Commonwealth Data Point includes 100% of all state spending made through contracts. Because the info





Contracts: Completeness Example 2 (Massachusetts)







Contracts: Bulk Downloadable

What it is: the complete checkbook can be downloaded for data analysis

Importance:

- Enables users to identify trends in spending
- Enables users to calculate the total payments made to certain vendors

Full credit:

- Full checkbook for fiscal year or calendar year
- Not piecemeal





Contracts: Bulk Downloadable Example (Louisiana)







Criteria for *Following the Money* 2014: Quasi-Public Agencies

- Contracts
- Quasi-Public Agencies
- Economic Development Subsidies
- Tax Expenditure Reports



Quasi-Public Agencies

- What it is: Independent government corporations that are created through enabling legislation to perform a particular service or set a of public functions.
- Importance: Expenditures from "quasis" often fall outside the official state budget and are difficult for the public to scrutinize
- Full credit: Expenditures from quasi-public agencies are included in the contract checkbook tool.





Criteria for *Following the Money* 2014: Economic Dev't Subsidies

- Contracts
- Quasi-Public Agencies
- Economic Development Subsidies
 - Awards to Companies
 - Downloadable
 - Intended Public Benefits
 - Actual Public Benefits
- Tax Expenditure Reports



Economic Development Subsidies: Awards to Companies

- What it is: Individual subsidy payments awarded to individual companies
- Importance:
 - Many subsidy payments remain in the dark
 - Subsidies are not awarded through standard procurement processes
- Full Credit: Five largest subsidy programs





Economic Development Subsidies: Downloadable

- What it is: list of subsidy payments can be downloaded for data analysis
- Importance:
 - Identify trends, performance, potential bias toward certain companies or industries
 - Calculate the value of multiple subsidies awarded to certain companies
- Full credit: Five largest subsidy programs





Economic Development Subsidies: Intended Public Benefits

- What it is: Projected public benefits intended to be produced by individual recipients
 - Examples: number of new jobs, number of employees trained, increased property value, increase in wages
- Importance: Allows taxpayers and state officials to ensure that subsidies are a good use of tax dollars
- Full Credit: Five largest subsidy programs



Economic Development Subsidies: Actual Public Benefits

- What it is: Public benefits actually produced by individual private recipients of subsidies.
- Importance: Allows accountability for actual performance
- Full Credit: Five largest subsidy programs
- Extra Credit : Recouped funds



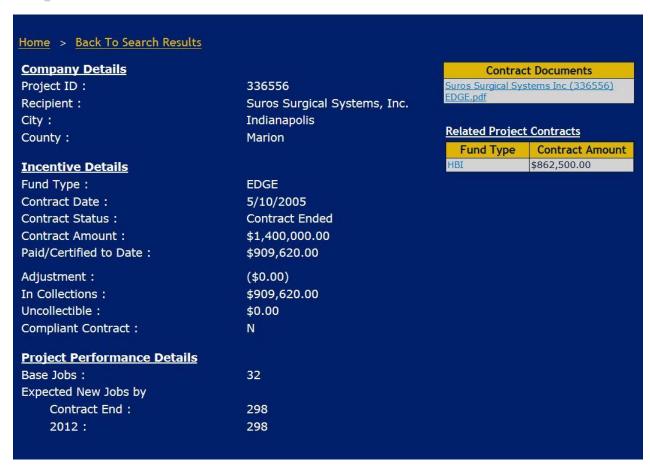
Economic Development Subsidies: Example 1a (Indiana)

Export Contract Details records. To view all contract details for all search results select the Export Contract Details to export the data.								
Project Id 🔺	Recipient Name \$	City \$	County \$	Fund Type \$	Contract Yr \$	Contract Amt \$		
334679	Dixie Chopper d/b/a Magic Circle Corporation	Coatesville	Hendricks	SEF	2006	\$57,000.00		
334679	Dixie Chopper d/b/a Magic Circle Corporation	Coatesville	Hendricks	EDGE	2006	\$165,000.00		
335225	Advantis Medical, Inc.	Greenwood	Johnson	SEF	2005	\$32,000.00		
335730	Hill's Pet Nutrition Indiana, Inc.	Richmond	Wayne	HBI	2005	\$3,000,000.00		
335848	General Motors LLC	Bedford	Lawrence	SEF	2005	\$199,500.00		
336556	Suros Surgical Systems, Inc.	Indianapolis	Marion	EDGE	2005	\$1,400,000.00		
336556	Suros Surgical Systems, Inc.	Indianapolis	Marion	HBI	2005	\$862,500.00		
336753	Q Services Company	Evansville	Vanderburgh	EDGE	2008	\$2,750,000.00		
337609	Geocel Holding Corporation	Elkhart	Elkhart	SEF	2005	\$26,250.00		
337855	Harman Professional, Inc., dba Crown Audio Inc.	Elkhart	Elkhart	SEF	2005	\$98,000.00		
337946	Holzmeyer Die & Mold Manufacturing Corp.	Princeton	Gibson	SEF	2005	\$16,000.00		
337971	Hill-Rom Services, Inc.	Batesville	Ripley	SEF	2005	\$200,000.00		
338148	Terex Advance Mixer, Inc.	Fort Wayne	Allen	SEF	2005	\$54,000.00		
338242	GM Metal Fabricating - Marion	Marion	Grant	SEF	2005	\$200,000.00		
338394	R & D Wire, Inc.	LaOtto	Noble	SEF	2005	\$2,500.00		
338418	D.S. Products, Inc.	Wabash	Wabash	SEF	2005	\$43,000.00		
338511	Jasper Rubber Products, Incorporated	Jasper	Dubois	SEF	2006	\$135,000.00		





Economic Development Subsidies: Example 1b (Indiana)







Economic Development Subsidies: Example 2 (Arizona)

Fiscal Year 2012 Annual Report

	Clear Energy Systems, Inc.	Silicon Valley Bank	Ulthera, Inc.	United HealthCare Services, Inc.
North American Industry Classification System (NAICS)	335 (Manufacturing)	522 (Finance & Insurance)	339 (Manufacturing)	524 (Finance & Insurance)
Direct Jobs Commitment over 3 Years	225	220	111	400
Actual Direct Jobs through FY12	17	81	54	0
Average Annual Wages Commitment	\$65,000	\$88,000	\$67,000	\$37,000
Actual Annual Average Wages of Jobs Created in FY12	\$64,459	\$114,753	\$103,038	\$0
Capital Investment Commitment over 3 Years	\$7,000,000	\$5,000,000	\$1,680,000	\$4,000,000
Actual Capital Investment through FY12	\$0	\$0	\$373,505	\$0
Grant Amount, Subject to Achievement of Jobs, Wages, Capital Investment and Other Commitments	\$1,000,000	\$3,000,000	\$1,000,000	\$200,000
Grant Amount Per Jobs Committed over 3 Years	\$4,444	\$13,636	\$9,009	\$500
Health Insurance	65% paid by company	80% paid by company	65% paid by company	65% paid by company





Criteria for *Following the Money* 2014: Tax Expenditure Reports

- Contracts
- Quasi-Public Agencies
- Economic Development Subsidies
- Tax Expenditure Reports



Tax Expenditure Reports

- What it is: Report that details a state's tax expenditures with the resulting revenue loss from each program.
 - Types of tax expenditures: Credits, Deductions, Deferments, and Preferences
- Importance: prevents tax expenditures from escaping legislative oversight
- Full Credit:
 - Available from the transparency website
 - Tax expenditures for five years





Thank you.

Phineas Baxandall U.S. PIRG phineas@pirg.org www.uspirg.org Benjamin Davis Frontier Group ben@frontiergroup.org www.frontiergroup.org



